

Message Text

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ACTION OES-09

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E.O. 11652: N/A
TAGS: SPOP, AF
SUBJECT: AMBASSADOR'S ROLE IN DEALING WITH PRESSING GLOBAL
PROBLEMS -- POPULATION GROWTH AND ADEQUATE FOOD
PRODUCTION

REF: A. STATE 107370; B. STATE 200405

1. THE DEMOCRATIC REPUBLIC OF AFGHANISTAN (DRA) IS NOW ESS
THAN FOUR MONTHS OLD AND ITS POLICIES TOWARD POPULATION GROWTH
AND FOOD PRODUCTION ARE NOT FULLY ENUNCIATED.

2. I HAVE DISCUSSED WITH SEVERAL MINISTERS OF THE DRA THE CONCERN
OF THE UNITED STATES ABOUT POPULATION GROWTH AS A DETERRENT TO
ECONOMIC PROGRESS. OUR IMPRESSION IS THAT THE DRA HAS NOT FOCUSED
ON THIS MATTER AND THAT POPULATION POLICY WILL NOT BE A MAJOR
FACTOR IN AFGHANISTAN'S ECONOMIC PLANNING. IT IS WORTH NOTING
THAT, RELATIVE TO MANY OTHER DEVELOPING COUNTRIES, AFGHANISTAN
HAS ONLY MODERATE PRESSURE ON ITS LAND AND A POPULATION GROWTH
RATE, ESTIMATED AT 2.4 PERCENT A YEAR. THE IMPROVEMENT AND
EXPANSION OF HEALTH SERVICES COULD RESULT IN A SHARPLY INCREASED
POPULATION GROWTH RATE.

3. THE DRA POLICY TOWARD INCREASING AGRICULTURAL PRODUCTION IS
LIKEWISE UNCLEAR. DRA OFFICIALS HAVE BEEN FORTHRIGHT IN EXPRESSING
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THEIR DETERMINATION TO PURSUE POLICIES DIRECTED AT IMPROVING
THE ECONOMIC WELL-BEING OF THE POPULATION. A FIVE-YEAR
DEVELOPMENT PLAN IS NOW UNDER PREPARATION AND SHOULD INDICATE
THE COURSE OF THE GOVERNMENT'S ACTION TOWARD INCREASING AGRICUL-
TURAL PRODUCTION. SOME PRELIMINARY INDICATIONS ARE THAT INDUSTRY
WILL BE GIVEN TOP PRIORITY IN DEVELOPMENT, ALTHOUGH AGRICULTURE
WILL BE GIVEN A STRONG EMPHASIS.

4. WE ARE CONCERNED ABOUT RECENT GOVERNMENT ACTIONS WHICH, ALTHOUGH THEY MAY HAVE A COMMENDABLE SOCIAL PURPOSE, COULD HAVE AN ADVERSE EFFECT ON AGRICULTURAL PRODUCTION. LAND REFORM IS ONE OF THE DRA'S HIGH PRIORITY OBJECTIVES AND THE MINISTER OF AGRICULTURE HAS TOLD ME THAT LAND REFORM AND ASSISTING THE LANDLESS WILL BE THE CENTRAL FOCUS OF THE AGRICULTURAL PROGRAM. HOW A PROGRAM OF LAND REFORM WILL BE ACCOMPLISHED IS FAR FROM CLEAR, BUT IT WILL INVOLVE AT A MINIMUM SOME REDISTRIBUTION OF LAND AND THE FORMATION OF FARMERS' COOPERATIVES. THE FIRST DIRECT ACTION THE DRA HAS TAKEN TOWARD LAND REFORM WAS THE ISSUANCE OF DECREE NO. 6 ON JULY 17. THE DECREE DEALS WITH THE PROBLEM OF FARMERS' DEBTS AND MORTGAGES TO "LANDLORDS AND USERERS," CANCELING THE OLDER DEBTS AND REDUCTING MORE RECENT OBLIGATIONS OF THE FARMERS. BY ATTEMPTING TO DESTROY THE TRADITIONAL CREDIT SYSTEM IN THE CONTRYSIDE, DECREE NO. 6 COULD HAVE AN ADVERSE EFFECT ON AGRICULTURAL PRODUCTION -- AS COULD OTHER LAND REFORM POLICIES WHICH WILL BE IMPLEMENTED IN THE FUTURE -- IF NOT OFFSET BY OTHER CREDIT AND DEVELOPMENT MEASURES.

5. OUR AID PROGRAM IN AFGHANISTAN IS WELL DESIGNED TO DEAL WITH PROBLEMS OF POPULATION GROWTH AND FOOD PRODUCTION. WE HAVE A LONG-STANDING PROJECT WITH THE AFGHAN FAMILY GUIDANCE ASSOCIATION (AFGA), AND THE DRA, TO DATE, HAS NOT DISTURBED THIS PROGRAM, ALTHOUGH THERE ARE CONCERNS THAT AFGA MAY BE ABSORBED INTO THE MINISTRY OF PUBLIC HEALTH AND LOSE ITS CAPABILITY FOR RELATIVELY LIMITED OFFICIAL USE

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INDEPENDENT ACTION.

6. WE HAVE SEVERAL AID PROJECTS, PROPOSED AND UNDERWAY, DIRECTLY RELATED TO INCREASING AGRICULTURAL PRODUCTION. WE ARE ASSISTING THE AGRICULTURAL DEVELOPMENT BANK, A CREDIT RESOURCE FOR FARMERS, AND THE AFGHAN FERTILIZER COMPANY, THE PRINCIPAL DISTRIBUTOR OF FERTILIZER IN THE COUNTRY. TWO PLANNED PROGRAMS ARE A PROJECT TO IMPROVE DRY LAND WHEAT PRODUCTION AND, IN COOPERATION WITH THE IBRD, A WHEAT STABILIZATION PROJECT WHICH IS AIMED AT STABILIZING WHEAT PRICES AND SUPPLIES AND PROVIDING FOR INCREASED STORAGE CAPACITY OF WHEAT FOR EMERGENCY PURPOSES.

7. AFGHANISTAN IS NOT NOW, NOR IS IT LIKELY TO BECOME IN THE NEAR FUTURE, A CHRONIC FOOD DEFICIT COUNTRY. EXCEPT IN YEARS OF DROUGHT, THE COUNTRY IS BASICALLY SELF-SUFFICIENT IN GRAINS. SOME 80 PERCENT OF EXPORTS ARE AGRICULTURAL PRODUCTS. THERE IS POTENTIAL HERE FOR SIZEABLE INCREASES IN AGRICULTURAL PRODUCTION. HOWEVER, THE SPECTRE OF CONTINUED POPULATION GROWTH, POSSIBLY AT INCREASED RATES; GOVERNMENT POLICIES WHICH MIGHT ADVERSELY AFFECT AGRICULTURAL PRODUCTION, AND THE TRADITIONAL DIFFICULTY WHICH THE GOVERNMENT HAS HAD IN IMPLEMENTING DEVELOPMENT PROGRAMS, LEAD US TO BE ONLY CAUTIOUSLY OPTIMISTIC THAT AFGHANISTAN CAN MAKE

SUBSTANTIAL INCREASES IN AGRICULTURAL PRODUCTION IN THE FORESEEABLE
FUTURE.
AMSTUTZ

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